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UNITED STATES DISTRICT COURT
NORTHERN DISTRICT OF CALIFORNIA

7 UNITED STATES OF AMERICA,
8 Plaintiff,
9 v.
10 ALVIN FLORIDA, JR.;
11 ROBERT ALHASASH RASHEED;
12 JOHN LEE BERRY, III;
13 REFUGIO DIAZ,
14 Defendants.

Case No. 14-cr-00582-PJH-1

**ORDER RE UNDERCOVER AGENT
TESTIMONY**

14 Following the pretrial conference held on October 12, 2016, the government filed a
15 motion for miscellaneous relief regarding the testimony of undercover agent UCE-3322
16 (the “UC”), and submitted the factual details supporting its motion in an ex parte
17 declaration to be filed under seal. Doc. no. 275. Defendants filed a response in
18 opposition to the government’s publicly filed motion. Doc. no. 279.

19 The government has a qualified privilege to withhold an informant’s identity. See
20 *Roviaro v. United States*, 353 U.S. 53, 59-61 (1957). There is no fixed rule as to
21 disclosure of the identity of the informant; rather, the public’s interest in the flow of
22 information should be carefully balanced against the individual’s right to prepare his
23 defense. *Id.* at 62. In order to balance the interests of the individual and society, the
24 court examines three factors to determine whether an informant’s identity should be
25 revealed: (1) the degree of the informant’s involvement in the criminal activity; (2) the
26 relationship between the defendant’s asserted defense and the likely testimony of the
27 informant; and (3) the government’s interest in nondisclosure. *United States v. Gonzalo*
28 *Beltran*, 915 F.2d 487, 488-89 (9th Cir. 1990) (per curiam). Courts generally require

1 "disclosure where the informant was a participant in, or a witness to the crime charged."
2 3 Wharton's Criminal Evidence § 11:60 (15th ed.) (updated Nov. 2015). Conversely, they
3 "generally do not require disclosure where the informant merely introduced the police
4 officers to the defendant, supplied information to law enforcement officers, played some
5 other peripheral role in the crime, or where the prosecution did not rely on the informant
6 or on information supplied by him in showing the defendants' guilt." *Id.*

7 With regard to the first two *Gonzalo Beltran* factors, the court finds that:
8 1) the UC was a percipient witness to and a participant in the alleged bid-rigging activity,
9 having met with defendants and directly participated in rounds, as well as recording,
10 videotaping and photographing defendants at the public auctions and rounds, and 2) the
11 UC's credibility will likely be a key issue for the defense, given his expected testimony
12 implicating defendants' in the alleged single overarching conspiracy to rig bids. The
13 government does not argue otherwise. Its motion is directed to the third factor -- the
14 government's interest in nondisclosure.

15 Based on its brief and supporting declaration, which was filed under seal, the
16 government requests that the court find that the extraordinary measures it proposes are
17 necessary to protect the true identity of the UC at trial, that the disclosure of the UC's true
18 identity could jeopardize ongoing undercover investigations and the government's
19 undercover investigative procedures, and that the UC faces a real and substantial risk of
20 danger if the agent's physical image was to be made publicly available. Defendants, who
21 admittedly do not have access to the basis for the government's concerns, object to the
22 withholding of the UC's identity from them and the closing of the courtroom during trial.

23 Having reviewed the factual basis for the government's request, the court makes
24 the following findings. First, while the government's concerns for the safety of the UC are
25 legitimate and not insubstantial, the risks for the UC are attenuated and, importantly, do
26 not arise from the investigation in this case or from any of these defendants or their
27 associates. Because of this, the court would not implement the requested measures to
28 the detriment of these defendants based on the government's general interest in

1 protecting the integrity of ongoing undercover investigations. Second, the court finds that
2 in balancing the interests of both sides, defendants' need for the UC's identity, in order to
3 prepare a defense and have a fair opportunity to cross-examine the UC, outweighs the
4 government's interest in protecting the UC's identity. Accordingly, the government's
5 motion to withhold the true identity of the UC is DENIED and the government must
6 disclose the true identity of the UC to defense counsel if it wishes to rely on the UC for
7 trial. The government must disclose the UC's name to the defense by **October 19, 2016**.

8 Because the government has set forth legitimate concerns about the UC's
9 personal safety, the court rules that the government is not required to disclose the UC's
10 residential address and date of birth, and the UC's name need not be identified on the
11 witness list filed in the public record. Furthermore, any exhibits containing the UC's facial
12 image may be redacted for public filing, and the unredacted video or photographic
13 exhibits that are offered at trial may be filed under seal. However, other security
14 measures requested by the government, such as closing the courtroom to observers,
15 would prejudice defendants by highlighting safety concerns for the UC in front of the jury
16 and denying their right to a public trial.

17 To protect the UC from having his photograph taken when he testifies, the court
18 will adopt special measures to ensure compliance with General Order 58 which prohibits
19 photographing or recording court proceedings by reminding observers not to take
20 photographs, instructing the court security officers to confiscate any phone or camera
21 that is used to photograph any witness, including the UC, and requesting that a court
22 security officer be stationed at the courtroom entrance during the UC's testimony, to
23 ensure no one takes photographs through the window. The government may also
24 arrange with the United States Marshal Service or court security officers for the UC to
25 enter and exit the courtroom to avoid being photographed or recorded.

26 The only remaining issue is whether the court will permit the UC to testify
27 pseudonymously. Defendants did not lodge a particular objection to this procedure, and
28 in fact cited to Judge Alsup's order in *United States v. McGaha*, CR 15-126 WHA, doc.

1 no. 406, as an example of a more narrowly tailored order designed with the goal of
2 protecting the personal safety of undercover agents. The court will address the particular
3 procedures set forth in that order on **October 26, 2016 at 1:30 p.m.**

4 **IT IS SO ORDERED.**

5 Dated: October 17, 2016

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7 PHYLLIS J. HAMILTON
United States District Judge

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